

## Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 CIAE-00 DODE-00 PM-07

H-03 INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01

SPC-03 SS-20 USIA-15 SAM-01 SAJ-01 NIC-01 SR-02 ORM-03

SCA-01 DRC-01 INSE-00 VO-03 NEA-11 /141 W

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P R 051252Z FEB 74

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC PRIORITY 5908

INFO AMEMBASSY BUCHAREST

AMEMBASSY ROME

AMEMBASSY TELAVIV

AMEMBASSY VIENNA

USMISSION USUN NEW YORK

USMISSION GENEVA

AMCONSUL LENINGRAD BY POUCH

C O N F I D E N T I A L MOSCOW 1704

E. O. 11652: GDS

TAGS: CVIS, UR, US, IS, PFOR, PINT, SREF

SUBJ: SOVIET JEWISH EMIGRATION

ROME FOR EMBASSY AND INS

REF: MOSCOW 30

1. DUTCH CONSUL (STRICTLY PROTECT--SEE LAST PARA) INFORMED AMCONSOFF FEB 1 THAT TOTAL OF "BETWEEN 2,000 AND 2,500" EMIGRANTS TO ISRAEL WERE PROCESSED BY DUTCH EMBASSY IN JANUARY. HE SAID THAT ALTHOUGH THIS FIGURE SUBSTANTIALLY BELOW HIGH MONTHLY RATES OF LAST SEVERAL MONTHS 1973 (REFTEL AND PREVIOUS), DUTCH EMBASSY CONSIDERS IT PREMATURE TO DRAW ANY CONCLUSIONS. HE POINTED OUT THIS REGARD THAT EMIGRATION RATE IN EARLY MONTHS 1973 ALSO WAS CONSIDERABLY BELOW RECORD RATE RECORDED SEPTEMBER THROUGH DECEMBER.

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2. CONSUL STATED THAT THERE CONTINUES TO BE VIRTUALLY NO PROGRESS IN HARD CORE CASES OF EXIT REFUSALS TO INTENDED EMIGRANTS TO ISRAEL. HE SAID HE QUERIED SEVERAL EMIGRANTS FROM LENINGRAD DURING PAST WEEKS AS TO WHETHER THERE HAS BEEN ANY MOVEMENT IN CELEBRATED CASE OF FORMER KIROV BALLET DANCERS VALERIY AND GALINA PANOV, AND THAT ALL REPLIED NEGATIVELY.

3. CONSUL GAVE FOLLOWING GEOGRAPHICAL BREAKDOWN OF EMIGRANTS PROCESSED BY DUTCH EMBASSY IN 1973, WITH PARENTHEZIZED FIGURES INDICATING ROUNDED OFF PERCENTAGE OF TOTAL FROM MAJOR AREAS OF JEWISH EMIGRATION:

UKRAINE	7,936 (34)
GEORGIA	4,910 (21)
BALTIC	2,409 (10)
CENTRAL ASIA	2,536 (11)
BELORUSSIA	413 (2)
MOLDAVIA	3,350 (14)
MOSCOW	1,148 (5)
LENINGRAD	605 (2.5)

TOTAL 23,307 (99.5)

4. COMMENT: FIGURES IN PARA 3 ABOVE FALL BELOW OVERALL 1973 TOTAL OF SOME 34,790 EMIGRANTS PROCESSED OF ISRAEL (REFTEL) SINCE SOME AREAS USSR EXCLUDED (EG, RSFSR OTHER THAN MOSCOW AND LENINGRAD) AND DUE TO FACT NO GEOGRAPHICAL BREAKDOWN AVAILABLE FOR PERIOD OF MAY 9-31. THIS EMBASSY CONSIDERS CONTINUING LOW EMIGRATION RATE FROM MOSCOW AND LENINGRAD PARTICULARLY NOTEWORTHY, AS IS HIGH FLOW FROM SOVIET CENTRAL ASIA. SINCE ABOVE BREAKDOWN IS BY UNION REPUBLICS, IT SHOULD BE NOTED THAT FIGURES FOR HIGH EMIGRATION AREA OF FORMER MOLDAVIAN CHERNOVTSY OBLAST ARE INCLUDED UNDER UKRAINE AS THAT AREA WAS INCORPORATED INTO UKRAINIAN SSR. EMIGRATION FROM CHERNOVTSY AREA, AND FROM OTHER BORDER AREAS OF FORMER CZECHSLOVAK TRANS-CARPATIAN OBLAST AND FORMER POLICH L'VOV CITY AND OBLAST, UNDOUBTEDLY CONSITUTES SIGNIFICANT MAJORITY OF JEWISH EXODUS FROM UKRAINIAN SSR AND IS POSSIBLLY DESIGNED TO CLEAR SENSITIVE BORDER AREAS OF WHAT SOVIET AUTHORITIES MAY

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CONSIDER RESIDENTS OF QUESTIONABLE LOYALTY. JEWISH EMIGRANT TO US FROM CHERNOVTSY INFORMED CONSOFF JANUARY 30, FOR EXAMPLE, THAT WELL OVER HALF OF WHAT HE ESTIMATED AS POSTWAR CHERNOVTSY JEWISH COMMUNITY OF 70,000 (OF TOTAL 180-200,000 POPULATION) HAS EMIGRATED AND THAT FLOW IS CONTINUING AT HIGH LEVEL. ALTHOUGH CHERNOVTSY HAS LONG BEEN CONSIDERED AREA OF TRADITIONAL ANTI-SEMITISM, THIS EMIGRANT SAID SITUATION FOR JEWS REMAINING THERE HAS DETERIORATED FURTHER AS RESULT EMIGRATION SURGE OF

PAST TWO-THREE YEARS. COMMENTING THAT JEWS THERE FOUND CERTAIN AMOUNT SECURITY EARLIER BY JOINING CPSU, EMIGRANT EXPRESSED VIEW THAT "EVEN PARTY MEMBERSHIP WON'T HELP NOW."

5. EMBASSY WISHES CALL DEPT ATTENTION TO FACT THAT DUTCH EMBASSY, FOR FIRST TIME, HAS REFUSED PROVIDE US WITH EXACT FIGURES. DUTCH CONSUL EXPLAINED (WITH REGRET) THAT THIS ACTION WAS ORDERED BY HIS AMBASSADOR DUE TO GON CONCERN OVER PROMPT PRESS REPORTING OF EXACT FIGURES PROVIDED IN PAST. CONSUL STATED THAT TO BEST HIS GOVERNMENT CAN ASCERTAIN, LEAKS OCCURRED IN WASHINGTON. HE DESCRIBED MEASURE TAKEN BY HIS EMBASSY AS "TEMPORARY" AND "DESIGNED TO SEE IF LEAKS DID INDEED COME FROM YOUR GOVERNMENT." EMBASSY WISHES REITERATE, THEREFORE, EXTREME SENSITIVITY WITH WHICH EMIGRATION MATTERS ARE TREATED WITHIN USSR. ALTHOUGH EMBASSY AWARE OF PUBLIC RELATIONS NEEDS ATTACHED TO THIS ISSUE WITHIN US, WE CONSIDER THAT STATISTICS SHOULD BE RELEASED ONLY IN GENERAL TERMS AND THAT MOSCOW SHOULD NOT RPT NOT BE GIVEN AS SOURCE OF INFORMATION. WITH RESPECT TO FIGURES PROVIDED PARA 1, EMBASSY RECOMMENDS THAT DEPT ON IF ASKED BASIS MAKE GENERAL STATEMENT TO EFFECT THAT OUR UNDERSTANDING IN WASHINGTON IS THAT SOMETHING OVER 2,000 SOVIET JEWS RECEIVED EXIT PERMISSION FOR ISRAEL IN JANUARY.

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## Message Attributes

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**Current Classification:** UNCLASSIFIED  
**Concepts:** JEWS, REFUGEES, DATA, EMIGRANTS  
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**Draft Date:** 05 FEB 1974  
**Decaption Date:** 01 JAN 1960  
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**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
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